

***OVERVIEW AND SCRUTINY BOARD***  
***Overview & Scrutiny Committee***  
***Agenda***

Date Tuesday 19 January 2021

Time 6.00 pm

Venue Virtual Meeting  
[https://www.oldham.gov.uk/info/200608/meetings/1940/live\\_council\\_meetings\\_online](https://www.oldham.gov.uk/info/200608/meetings/1940/live_council_meetings_online)

- Notes
1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Constitutional Services at least 24 hours in advance of the meeting.
  2. CONTACT OFFICER for this agenda is Constitutional Services email [constitutional.services@oldham.gov.uk](mailto:constitutional.services@oldham.gov.uk)
  3. PUBLIC QUESTIONS - Any Member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the contact officer by 12 noon on Thursday, 14 January 2021.
  4. FILMING – This meeting will be recorded for live and/or subsequent broadcast on the Council’s website. The whole of the meeting will be recorded, except where there are confidential or exempt items and the footage will be on our website. This activity promotes democratic engagement in accordance with Section 100A(9) of the Local Government Act 1972. The cameras will focus on the proceedings of the meeting.

Recording and reporting the Council’s meetings is subject to the law including the law of defamation, the Human Rights Act, the Data Protection Act and the law on public order offences.

**MEMBERSHIP OF THE OVERVIEW AND SCRUTINY BOARD**  
Councillors McLaren (Chair), Taylor, Toor, Jacques, Curley, Price (Vice-Chair), Surjan and Williamson

Item No

1 Apologies For Absence

2 Declarations of Interest

To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.

3 Urgent Business

Urgent business, if any, introduced by the Chair

4 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

5 Minutes of Previous Meeting (Pages 1 - 10)

The Minutes of the Overview and Scrutiny Board held on 1<sup>st</sup> December 2020 are attached for approval.

6 Minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee (Pages 11 - 18)

The minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny meeting held on 10<sup>th</sup> November 2020 are attached for noting.

7 Minutes of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee (Pages 19 - 26)

The minutes of the GMCA Economy, Business Growth and Skills Committee meeting held on 13<sup>th</sup> November 2020 are attached for noting.

8 General Exceptions and Urgent Decisions (Pages 27 - 30)

9 Covid-19 Recovery Plan (Pages 31 - 34)

10 Homelessness Strategy 2021

Report to Follow.

11 Poverty

Report to Follow.

12 Key Decision Document (Pages 35 - 50)

13 Overview and Scrutiny Board Work Programme (Pages 51 - 66)

14 Date and Time of Next Meeting

The next Overview and Scrutiny Board will be held on Tuesday, 9<sup>th</sup> March 2021 at 6.00 p.m.



**OVERVIEW AND SCRUTINY BOARD**  
**01/12/2020 at 6.00 pm**

**Present:** Councillor McLaren (Chair)  
Councillors Toor, Jacques, Hamblett (Substitute) and Surjan

Also in Attendance:

Lori Hughes	Constitutional Services
Jodie Barber	Service Manager - Youth Service
Andrew Hunt	Strategy Partnerships and Policy Manager
Councillor Abdul Jabbar MBE	Cabinet Member for Finance and Green
Councillor Eddie Moores	Cabinet Member for Children and Young People
Catherine Murphy	Opportunity Area
Paul Axon	Positive Steps
Suzanne Taylor	Positive Steps
Sian Walter-Browne	Constitutional Services

1        **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Curley, Councillor Taylor and Councillor Williamson.

2        **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

3        **URGENT BUSINESS**

There were no items of urgent business received.

4        **PUBLIC QUESTION TIME**

There were no public questions received.

5        **MINUTES OF PREVIOUS MEETINGS**

**RESOLVED** that the minutes of the Overview and Scrutiny Board meetings held on 20<sup>th</sup> October and 5<sup>th</sup> November 2020 be approved as a correct record.

6        **MINUTES OF THE GMCA CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE**

**RESOLVED** that the minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee meeting held on 6<sup>th</sup> October 2020 be noted.

7        **MINUTES OF THE GMCA HOUSING, PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE**

**RESOLVED** that the minutes of the GMCA Housing, Planning and Environment Overview and Scrutiny Committee meeting held on 8<sup>th</sup> October 2020 be noted.

8        **MINUTES OF THE GMCA ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE**

**RESOLVED** that the minutes of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee meeting held on 9<sup>th</sup> October 2020 be noted.



**Oldham**  
Council

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## **YOUTH OFFER**

The Board gave consideration to an update by the Head of the Youth Service on the District youth work offer.

The Board were provided with an update on the motion regarding knife crime and information which had been presented to the Board in October 2019. The Youth Service had received funding from the Community Safety Funds to invest in the creation of District Youth Teams. The Youth Teams had been established and were operational. The aim was to deliver additional and targeted youth work sessions and interventions across the districts of Oldham. The objectives were outlined in the report. The Youth Service also included a Detached/Response Team and an Empowerment and Participation Team.

The Board were informed of the impact of Covid-19 on the services which had been significant. Some staff had been redeployed to support the wider emergency response. Reduced staff undertook youth work using online platforms as well as some limited outreach work which aimed at supporting young people to be safe. As restrictions changed the offer was adapted and increased. The delivery of the Covid safe youth offer was informed by guidance from the National Youth Agency. The impact of Covid on the wider youth offer was also outlined. Many had to close venues and adapt their offer online.

The service continued to engage and consult with young people across Oldham. The Make Your Mark 2020 consultation was ongoing and was a large-scale consultation for young people across Oldham which provided a list of top priority issues identified by young people and informed and shaped the annual work programme for the service and the Youth Council.

The Cabinet Member for Children and Young People commented on the amazing work being done by the service despite the pandemic and the timetable of work which was planned and added that Overview and Scrutiny may wish to see the outcomes of the Make Your Mark consultation.

Members sought and received information on how priorities had changed, issues related to mental health and hotspots of anti-social behaviour and how demand on youth workers was managed. Members were informed of the response across the youth work sector, work across a number of sectors to support young people, and detached teams which worked across multiple locations in all districts. It was a challenge with limited staff.

Members referred to specific youth teams in districts and the effect from Covid-19 and interlinking with external partners, signposting for carers and parents. Members were informed of

work ongoing in locations which was hampered due to Covid-19 restrictions. A number of social platforms were being used as open sessions could not be held under Covid restrictions. Work was ongoing across a number of services to co-ordinate what was available for young people.

Members referred to the knife crime issue as discussed last year and raised the issue of drugs and asked what work was being done or planned and also about work with young people from the BME community and those who did not have access to social media. Members were informed that drug and alcohol use was part of the strategy and the service worked closely with Positive Steps with their Drug and Alcohol Team to reach out and support young people. Members were also informed about the targeting of different communities through schools and community work which included sessions in parks, working with a diverse range of young people in various areas.

Members asked about issues related to anti-social behaviour on Metrolink and along that corridor and were informed of the targeted work to address the issue with Greater Manchester Police, Transport for Greater Manchester and Community Safety.

Members sought and received information related to how the youth team programme was determined and prioritised which included detached teams in various areas to build relationships with young people.

Members sought and received information related to volunteering by young people and the youth council which included collections for food banks, fundraising and supporting other ideas from young people.

Members asked how they as elected members could support young people and it was agreed for the Board to meet with the Youth Council to discuss what could be supported locally and borough wide.

Members expressed their thanks and appreciation for what young people were doing and asked for their thanks to be passed on to the Youth Council.

**RESOLVED that:**

1. The update and information provided on the Youth Offer be noted.
2. A meeting be organised for the Overview and Scrutiny Board members to meet with the Youth Council, Cabinet member and Head of the Youth Service to discuss how the Board could provide support.

**YOUTH JUSTICE PLAN**

The Board were provided with an update on the Youth Justice Plan which was a part of the Policy Framework. The Youth Justice Board had not requested an annual plan this year due to the Covid-19 situation and funding had been agreed on the

basis of a 'Covid-19 Recovery Plan'. The Covid Recovery Plan had received local sign-off and approval from the Youth Justice Management Board and nationally by the Youth Justice Board. Next year's plan would revert to the standard strategic plan format and governance.

The Plan for 2020/21 had been created in line with the template supplied by the Youth Justice Board and included the following:

- Recovery Plan – including high level overview and service specific areas
- Grant Allocation of Resource
- Service Priorities
- Pooled Budget
- Overview of Value for Money and Spending Plan
- Authorisation

These were detailed in the report.

The Board were provided with additional detail about the delivery of the service which included performance on reoffending and how the service met these needs. Oldham's rate was below comparative datasets and successful in outcomes, Oldham was slightly above in the custody performance. Members were informed of the focus on children looked after and a range of actions to tackle overrepresentation in black, mixed heritage and Asian young people in custody.

The strategic priorities for the coming year were outlined which included preventing youth crime, reducing offending, reducing custody, safeguarding, protecting the public, improved outcomes for young people and communities and families. The Youth Justice Service had six priorities which included keep delivering outstanding work, improve the health offer, Covid-19 themes, build prevention and diversion, child first offender second and overrepresentation. Health outcomes had been compounded by Covid-19.

Members asked about the percentage of excluded young people in the youth justice system, the extent poverty played in criminal behaviour and if there were enough placements when young people left custody. Members were informed that there was a proven link with regard to exclusion in overrepresentation from the Pupil Referral Unit (PRU) and other exclusions and it was a priority to build partnerships with schools to stop exclusions, to sign up to an exclusion strategy and before the exclusion took place a multi-agency meeting should be held. There was also a link between poverty and structural inequalities. Placements in accommodation had improved as the numbers had reduced and able to be better managed.

Members asked about the datasets and Oldham's comparison with other individual GM authorities and how many young people in the Youth Justice system were of SEND or AS background and how those needs were supported. Members were informed that the datasets were national and there was



only the ability to compare with GM and not individual authorities but there was confidence that Oldham's performance was better than that across GM and that there was work to do on the custody rates. Members were informed that there was a higher proportion of young people with ADHD, SEND and speech and language issues and work was tailored around them.

Members asked about employment education where 85% achieved a destination but queried the remaining 15% and how many there were and what was being done to support them. Members were informed that there were 11 young people and each had a case manager who worked with them with an assessment and supported opportunities which were right for the young person. Some were challenging as funding formulas had changed. In Oldham, the service worked with Oldham College and other training providers as well as a training provider network which had been relatively successful.

Members asked what the average time was to address issues and were informed that this was dependent on the cases and that the service could only encourage and motivate.

Members asked if restorative justice had been used and informed that it was and that there was a coordinator for the area of work. All victims were offered the restorative justice package but the rate of take up was not high. There were direct conferences with individual and sometimes with communities. This had been impacted by Covid-19 which was being addressed by the use of written correspondence and shuttle mediation.

**RESOLVED** that the update and information provided on the Youth Justice Plan be noted.

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## **OPPORTUNITY AREA FUNDING**

The Board were provided with an update on the Opportunity Area's Performance against its publicly stated targets and planned activity for 2020/21.

The Oldham Opportunity area was in its fourth year of delivery. The Department for Education (DfE) had confirmed that all existing Opportunity Areas would receive additional funding for a further academic year (2020/21). The Cabinet Member for Education and the Managing Director for Children's Services were members of the Oldham Opportunity Area Partnership Board and had pivotal roles in investment decisions and monitoring delivery. The report provided the latest position regarding performance against each of the publicly stated targets and took account of the impact of Covid-19. The report also provided a summary of activity.

All targets had been extended for an additional year and had been or were forecasted to be met by the end of Year 4. The exception was Target 5 (related to Attainment 8 scores at the end of Key Stage 4) which would not be met.

The priorities for the Oldham Opportunity area were:

- Priority 1: Ensure all children are school-ready by the age of five;
- Priority 2: Raising attainment for all, and raising it fastest for disadvantaged pupils; and
- Priority 3: All children and young people to be ready for life, learning and work.



Members were provided an update on activity which had been carried over to this year, the use of local Key Performance Indicator data and the involvement of the University of Manchester. The final evaluation report was expected in Autumn 2021. Members were also provided with an overview on priorities and investments. The challenges and priorities for Year 4 included risk management, legacy planning, evaluation & impact assessment and sharing learning. Members were provided with a summary of progress against targets. Targets not reported were outlined the members. Members were informed of the establishment of Oldham Learning which was system led organisation.

Members asked about the school readiness target and if children had regressed due to the pandemic. It was confirmed that with the impact of Covid-19 their was a widening in the gap and this was happening nationally. Progress had been seen before lockdown and the situation was being monitored to see what could be done locally and challenges were being discussed with the Department for Education.

Members asked about the sustainability of the programme and how this could be demonstrated. It was confirmed that this was a challenge but there were inheritors in the area which included the formation of Oldham Learning which would build a financial model to support themselves, the placement of a team with the Clinical Commissioning Group and other items were being discussed with the Youth Service. A full legacy plan should be in place post-Christmas. Members requested that a report be brought back to Overview and Scrutiny in September 2021.

**RESOLVED that:**

1. The update and information provided on the Opportunity Area Funding be noted.
2. A further update on the programme be provided to Overview and Scrutiny in September 2021.

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**GREEN NEW DEAL STRATEGY AND GENERATION OLDHAM**

The Board were provided with an update on the progress of the Oldham Green New Deal Strategy which had been adopted by the Council in March 2020 and the Generation Oldham community energy programme.

The strategy had set a number of objectives and pledges for delivery on environmental issues in a range of work areas which broadly fit into three over-arching 'pillars':



- Growing the Green Economy
- Low carbon infrastructure and a local energy market
- Northern Roots.

The Oldham Green New Deal Strategy had also set two carbon neutrality targets:

- For Council Buildings and Street Lighting by 2025
- For the borough by 2030.

Progress on the above two targets was highlighted in the report.

The Board were also informed of the impact of Covid-19 on the Green New Deal Programme. The delivery programme was reviewed in June 2020 and a number of changes were made which were outlined in the report. The review had identified £135K of savings from the Transformation Reserve.

Additionally, the impact of Covid-19 at a strategic level had implications for the 2025 and 2030 carbon neutrality targets.

An evidence base which targeted Green New Deal activities in Oldham was available from the Local Government Association (LGA) Green Jobs online report. The report showed the number of jobs in Oldham which the LGA expected to be created in meeting both the national 2050 carbon neutrality target and the 2030 'milestone'. The Council was targeting activities in the Green New Deal Programme to boost activity in the areas of the low carbon economy. Key Oldham Green New Deal initiatives included low carbon electricity, low carbon heat and energy efficiency. The achievements of the Oldham Green New Deal were outlined at Section 1.14 of the report.

Due to the financial challenge associated with Covid-19, the Oldham Green New Deal Programme had a very limited budget from resources within the Council itself. The programme was having some success in securing external funding from a range of sources to support delivery of initiatives. In order to meet targets a strategic approach to the delivery of low carbon infrastructure across the whole borough would be necessary. The report also highlighted carbon-offsetting – tree planting and the Government Net Zero Ten Point Plan.

The Cabinet Member for Finance and Green thanked the Overview and Scrutiny Board for their continued interest in the strategy which had been adopted earlier in the year. Oldham Council had been the first authority to adopt a Green New Deal Strategy. Due to Covid-19 there had been an impact on the financing of some project which would have to be delayed or modified. The Northern Roots project was taking shape and government funding was being sought.

Members were updated on the funding being sought for large scale renewable energy projects. Members were also informed about a mine network which had the potential to use Oldham's industrial heritage to extract heat. The Coal Authority had looked at the mines under Oldham and determined that this could be one of the best opportunities in the country and the

initial feasibility study was favourable. Oldham's activity on the Green New Deal had attracted the attention of Centre for Local Economic Strategies (CLEs) and was preparing to report on best practice in terms of council policy to secure benefits of low carbon transition and Oldham had been selected as one of three deep dive studies.



Members were also provided an update on Oldham Community Power and Generation Oldham which included the support to Saddleworth Community Hydro. Oldham Community Power had installed some solar pv under Phase I. Phase II had not yet happened. There had been a setback due to Covid and also due to the DfE changing the rules on installation of solar pv on schools. However, with the neighbourhood master planning project it was hoped to link and be guided by residents as to which buildings required solar pv to become a true community programme.

Members asked about the youth offer and links to the Youth Council as the environment was one of their priorities and how much reassurance could be given to young people, Members were informed that young people had engaged with the agenda. There was a cross party group for climate change and delegates from the Youth Council had been invited and involved in driving forward the agenda. Members were informed that some government funding was tied to specific initiatives or other guidelines which could not be applied in Oldham. The Cabinet Member would be speaking to the Government. Members were also informed about a developed apprenticeship standard to work with companies.

Members queried the status of the strategy and the funding streams to take forward the Green New Deal. Members suggested working with the Cabinet Member and relevant officers to look at funding and infrastructure. Members also referred to the Citizen's Assembly.

The Cabinet Member confirmed that the strategy had been approved earlier in the year. Some projects had to be stopped due to the financial implications arising from Covid-19. Members asked if organisations could be created which could access funding and were informed that funding from central government was restricted in terms of criteria and private investors would only invest if there was a lucrative return. Members were informed that every grant was being applied for as well as EU Funding. There was a strategy with a number of projects but due funding progress could not be made. Members were informed that funding could be targeted, looking to how residents could become involved, the potential of a private sector partner and coordination with regeneration schemes. It was agreed that an update would come back to Board in March 2021.

**RESOLVED that:**

1. The progress of a wide range of initiatives under the Oldham Green New Deal programme, despite the challenge of Covid-19, be noted.
2. The recognition of Oldham's pioneering Green New Deal approach be noted
3. The evolving approach to meeting the Council 2025 and Borough 2030 carbon neutrality targets be noted.
4. The range of funding streams being made available by the Government to support the low carbon transition be noted.
5. The payment of capital and interest by Oldham Community Power to its members, approved at the 2020 Annual General Meeting and the integration of its approach to a Phase 2 into wider community level Green New Deal initiatives be noted.
6. A further update on the Strategy and Funding be provide to the Overview and Scrutiny Board in March 2021.

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### **LOCAL PLAN REVIEW**

The Board were informed that it had been agreed that the Local Plan: Issues and Options be deferred given the uncertainties regarding the Greater Manchester Spatial Framework. The Council was committed to the review of to Oldham's Local Plan. However, depending on how the GMSF progressed, officers would need to consider how best to progress the review and the potential implications. The Local Plan: Issues and Options would be brought to a future Overview and Scrutiny Board meeting.

**RESOLVED** that the information related to the Local Plan Issues and Options be noted.

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### **GENERAL EXCEPTIONS AND URGENT DECISIONS**

The Board gave consideration to a report which advised of decisions related to Scaling Up Locally Supported Contact Tracing and the Green Homes Grant Local Authority Delivery Scheme.

**RESOLVED** that the report and authorisations granted under Rule 14 (Special Urgency) be noted.

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### **KEY DECISION DOCUMENT**

The Board gave consideration to the latest Key Decision Document published on 13<sup>th</sup> November 2020.

**RESOLVED** that the Key Decision Document be noted.

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### **OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME**

The Board gave consideration to the latest Overview and Scrutiny Board Work Programme and were provided an update on items and actions outlined on the document.

**RESOLVED** that the Overview and Scrutiny Board Work Programme be noted.

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### **DATE AND TIME OF NEXT MEETING**

**RESOLVED** that the date and time of the next meeting to be held on 19<sup>th</sup> January 2021 at 6.00 p.m. be noted.

The meeting started at 6.00 pm and ended at 8.22 pm



**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY  
CORPORATE ISSUES AND REFORM OVERVIEW & SCRUTINY COMMITTEE  
HELD ON TUESDAY 10 NOVEMBER 2020 VIA MICROSOFT TEAMS LIVE EVENT**

**PRESENT:**

Councillor Tom Pickstone	Bury (Chair)
Councillor Akhtar Zaman	Bolton (Substitute)
Councillor Sam Al-Hamdani	Oldham (Substitute)
Councillor Chris Goodwin	Oldham
Councillor Colin McLaren	Oldham
Councillor Kallum Nolan	Rochdale
Councillor Karen Garrido	Salford (Substitute)
Councillor David Jolley	Salford
Councillor John McGahan	Stockport
Councillor Sean Anstee	Trafford (Substitute)
Councillor Anne Duffield	Trafford
Councillor Dave Morgan	Trafford
Councillor Joanne Marshall	Wigan

**OFFICERS IN ATTENDANCE:**

Andy Burnham	Mayor of Greater Manchester
Kevin Lee	Director – Mayor’s Office, GMCA
Steve Wilson	Treasurer, GMCA
David Taylor	Executive Director, Waste & Resources, GMCA
Joanne Heron	Statutory Scrutiny Officer, GMCA
Matt Berry	Senior Governor & Scrutiny Officer, GMCA
Jenny Hollamby	Senior Governor & Scrutiny Officer, GMCA

**CI&R/30/20                      APOLOGIES**

Apologies for absence were received from Councillors Tanya Burch, Beverley Fletcher, Hazel Gloster, Teresa Smith and Dena Ryness.

**CI&R/31/20                      CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS**

Whilst there were no Chair’s announcements or urgent business, the Chair reorganised the agenda to take account of the Greater Manchester Mayor attending the meeting at 4.30 pm.

**CI&R/32/20****DECLARATIONS OF INTEREST**

There were no declarations of interest made by any Member of the Committee. The Chair reminded Members to complete their Annual Declaration and return it to the Governance & Scrutiny Officer.

**RESOLVED/-**

That Members complete their Annual Declaration of Interest form and return it to the Governance & Scrutiny Officer.

**CI&R/33/20****MINUTES**

The minutes of the previous meeting of the Committee, held on 6 October 2020 were submitted.

**RESOLVED/-**

That the minutes of the Committee meeting held on 6 October 2020 be approved as a correct record.

**CI&R/34/20****BUDGET UPDATE 2020/21 AND MEDIUM TERM FINANCIAL PLAN (MTFP)  
TO 2023/24**

Consideration was given to a report that updated the Committee with the forecast revenue outturn for 2020/21 and set out an updated strategy outlining major assumptions/risks, which had been taken into account in producing the proposals.

The GMCA's Executive Director, Waste & Resources, introduced the report, which was followed by a question and answer session.

The main points referred:

- The Chair asked about projections, the second lockdown, any negative impacts on this year's budget and if more funds could be used from reserves. It was envisaged that the second lockdown would not make a significant difference at Household Waste Recycling Centres (HWRCs) and of the overall tonnage would be similar to last year. The main difference was that the HWRC sites were not open in April 2020 and for most of May 2020 meaning 12 month of tonnage would be delivered over the ten month period. In terms of kerbside collections, Districts were forecasting some increase over the second lockdown period. However, it would be less than the first lockdown as some activities such as school and work were still happening. District forecasts were expected next week, which would include projections for November 2020 and the rest of the financial year. For the most part, there were big spikes in residual waste, dry recyclable commodities and some food waste over the first half of the year, which seemed to be levelling off. It was the view of Districts that tonnages would stay at this level through the rest of the financial year. Regarding paper and



card, despite a lot of people being at home, there had been a reduction being presented at the kerbside. Based on the forecast, the return of the reserves would cover the additional costs. Other reserves were being considered to determine if there could be further returns; the position was being kept under review.

- A Member asked about kerbside waste and the longer term impacts on homeworking on tonnages and reserves in this financial year and future years. Until a vaccine was available, it was suggested, people would still be working from home some of the time. There would still be increased levels of waste collected from the kerbside. However, it was expected that the tonnage would not be as high as they were earlier in the year. The figures used to update the model were on a five year forecast so Districts would be looking to incorporate their longer term view for the MTFP. Planning would then be undertaken to deal with the extra tonnages.
- A Member enquired about HWRC provision/Covid-19 legislation during the current lockdown period. It was reported that in the original lockdown, a visit to a HWRC did not meet the legal definition of an essential journey so a decision was made to close the sites. On 2 May 2020 the sites reopened with social distancing measures in place on a phased basis and were fully operational from the end of June 2020. The Department for Environment, Food and Rural Affairs (Defra) developed guidance on how sites could be operated safely and subsequently changed the Covid-19 legislation so that a visit to a waste disposal facility met the definition of an essential journey. From a legal perspective there was no reason to close the sites. For this lockdown period, it had been confirmed the sites would remain open. Work was taking place with Suez the contractor to keep all of the sites open. However, the critical factor was staff sickness and absence. To run a site safely, there should be a minimum of three operatives available. Should it drop below that level then there could be a need to close one or two sites.
- The Member asked a further question about the use of the sites for the remainder of the year. It was advised that based on the monthly data tracking, tonnages would be similar to the overall level as last year. The only difference being this would have been received over ten months rather than 12 months. The spike in deliveries were definitely across May, June and July 2020. This had returned to a more normative level from August 2020 onwards. It was envisaged that tonnages would remain at this level.
- Should the public defer a visit to the HWRC until after the current lockdown and in light of the Christmas break and staff sickness and absence, a Member asked if there was a potential problem. It was reported that Christmas and the New Year were busy times at HWRCs. The advice given to the public was that the sites were open and were there to be used. The main guidance was about sorting waste before arriving at the sites so people could be in and out as quickly as possible and observing the social distancing measures in place. People would be encouraged to think about if they really needed to visit a HWRC and if it was an essential journey. Contingency for the post-Christmas period was about keeping the main reception sites (where Districts delivered) and HWRCs open. If a HWRC was attached to a main Council reception site, this would be closed as a priority to remove any traffic build up that would interfere with Council deliveries but look to move staff from that site onto the other facilities so the coverage could be maximised. A plan was being developed.

- A Member asked for further details about the financial planning for Brexit and the potential shortage of heavy good vehicle (HGV) drivers. It was explained that within the figures (draft budget) there was a sum of £2.75m, which was under review in light of District tonnage projections and direction of travel with Brexit. The main risk was around access to markets for recyclable material. Most of the waste was dealt with in the UK but should there be problems with exporting then there would be domestic market competition for capacity. This was the reason for the contingency figure.
- A Member asked if more bins at home would be introduced and if the cost had been built into the forecast. It was reported that this was part of the National Waste and Resources Strategy, which would be available for consultation around Easter 2021. In the first consultation, Government had a preference for prescribing a certain range of materials that should be collected, the way they should be collected and also the frequency of collection. It was anticipated in the next consultation, Government would be looking for separate food collections, currently collected by Districts with garden waste, which would result in additional costs. The other area was the frequency of collections particularly residual waste, which also could incur additional costs. The potential timeline for implementation for Government was 2023. However, there could be a possible delay given the current circumstances. Government had also advised that any additional operating costs for Local Authorities would be met from the Extended Producer Responsibility, which was a tax on the packaging producers. There had been no clarity on how this would work, how much funding would be available and long that would be for. Further detail was awaited in the next round of consultations.
- The Chair asked about future year's budgets and what decisions would Districts need to make waste disposal cheaper or was it not possible. It was advised that should the waste strategy require separate collections of food waste, then that waste would need an anaerobic digestion (AD) process. Capacity would need to be procured or a new facility would need building and operating. Procuring capacity would cost approximately £6m more per year; building an AD plant would cost around £30m. From a Collection Authority perspective, it was a significant cost. However, this cost would be funded from the Extended Producer Responsibility.
- In terms of waste disposal costs, previous to the current arrangements with Suez, there was the Private Financial Initiative (PFI) contract. If that had remained in place, the annual cost would be approximately £200m. The contract was terminated early and savings were made and that was reflected in the forecast budget being considered for next year, which was £162m. There had already been a significant saving. Work was underway with Suez to see if there could be any commercial changes to the contract to make savings, there were also opportunities to bring additional waste in but outside of that there was limited to scope to drive out further savings.

**RESOLVED/-**

That the report be received and noted.

**CI&R/35/20**

**WORK PROGRAMME FOR THE 2020/21 MUNICIPAL YEAR**

Members considered the committee work programme for 2020/21. Members were asked to contact the Chair with their suggestions.

In December 2020 GMCA, fire and transport budgets would be scrutinised along with a report on full fibre/digital and Brexit. In January 2021, the Committee would further consider Brexit, budgets and the waste strategy.

**RESOLVED/-**

That Members contact the Chair with ideas for the work programme.

**CI&R/36/20**

**GMCA REGISTER OF KEY DECISIONS**

**RESOLVED/-**

That the GMCA Register of Key Decisions be noted.

**CI&R/37/20**

**DATES AND TIMES OF FUTURE MEETINGS**

All meetings would be held virtually on the following dates at 4.00 pm:

- 8 December 2020
- 19 January 2021
- 9 February 2021
- 16 March 2021

**CI&R/38/20**

**COVID-19 RESPONSE FROM THE GMCA TO DATE AND PLANS GOING FORWARD**

The Greater Manchester Mayor joined the meeting to provide a verbal update, discuss the GMCA's overall response to Covid-19 to date and broad plans for going forward.

A question and answer session took place, which was noted as:

- Members thanked the Greater Manchester Mayor and Leaders for their work during the pandemic.
- A Member raised homeless support going into the second lockdown. It was explained that support was available but further clarity from Government was needed. So far, 2k people had been supported in the Everyone In programme; the results had been fantastic. The current position was that there were 480 people still in a single room hotel, halls of residence or hostel type provision. A Bed Every Night (ABEN) had been made Covid-19 safe and housed

480 people. In addition, there were over 3k families in temporary accommodation. The number of rough sleepers in September 2020 was just over 100. Whilst this was a significant reduction since last year, figures were increasing because of the growing economic crisis. The Everyone In programme had developed into the Protect Programme, which Government launched last week. Manchester and Salford would be the two Districts in Greater Manchester, which qualified for support. Further details on the allocation were awaited along with the allocation for the cold weather payment. Local Government funding was tight and it was unknown if all people could be helped this winter. The position was being considered.

- A discussion took place about financial support for the music and hospitality industry. There was also a concern raised about the airport. It was reported that the £60m support announced by the Government for Greater Manchester could potentially be accessed. Work was underway with Excluded UK to launch a national effort to get more support. The 10.00 pm curfew was highlighted and if this was revisited how it could potentially further support the industries. United We Stream was being re-established, which also provided a small amount of support for venues.
  
- A Member asked about transport infrastructure, the Metrolink, future capacity and ticketing. It was noted that the recovery of public transport was hard to predict but it was envisaged that commuting levels would not be the same pre pandemic. In terms of flexible ticketing, Transport for Greater Manchester (TfGM) had launched the Clipper ticket. This was for flexible workers, part-time workers or anyone who travelled regularly but not every day, however, further ticketing products for the new ways of working were needed. In the longer term, Government were subsidising buses, Metrolink was also being subsidised for the loss of revenue until March 2020 and there was a package to support rail. Discussions with Government about continued support and levelling up for the transport system were needed. Linked to clear air it was hoped that recovery would be used to accelerate the change in the public transport. It was anticipated that a London style system with a cap on unlimited bus and tram travel would be adopted. A decision on bus reform would be made in the near future.
  
- The Chair asked how small town centres would bounce back from the pandemic and what resources did the public sector have to help. It was suggested there could be a differential impact. However, some town centres could see an uplift as people were living and working more locally whereas others could be hit quite hard. The City Centre was a worry given the current context and its recovery. The Greater Manchester Spatial Framework (GMSF) did account for the regeneration of town centres. Further thought should also be given to multi-agency master planning to create more residential accommodation within some towns, which would be linked to public transport. The idea of a Mayoral Corporation was open to any District and could be a way forward. Progress was being made on the GMSF, there had been a major reduction in green belt (-60%). Government had been clear that further Greenbelt funding would be linked to having a strategic plan in place; this was critically important.

- A Member asked how much of the £60m Government funding would be made available for the development of brownfield land taking account of spend in other areas such as homelessness. It was reported that on brown field £80m was available over this year and that had been allocated. There was also a further pipeline of projects for brownfield. However, Government had made it clear that there would be no further brownfield funding if a plan was not in place. Regarding homelessness funding, it was suggested that Districts had not been fully financed and some GMCA resources had been used for the Everyone In programme. However, Government work in this area had been positive.
- Whilst some Members were unhappy that the Greater Manchester Mayor initially rejected the £60m of Government funding, other Members were fully supportive of his actions. After negotiating with Government and accepting the £60m of Government funding, further backdated funding for Tier 2 and an increase to 80% Furlough to March 2021 had been announced.

**RESOLVED/-**

That the Greater Manchester Mayor be thanked for his update and attending the meeting.

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## **MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY (GMCA) ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE, HELD ON FRIDAY 13 NOVEMBER 2020 AT 10.30 AM VIA WEBCAST**

### **Present:**

Bolton: Councillor Samantha Connor  
Councillor Susan Haworth  
Manchester: Councillor Basat Sheikh  
Councillor Greg Stanton  
Oldham: Councillor George Hulme  
Councillor Sam Al-Hamdani (Substitute)  
Rochdale: Councillor Michael Holly (in the Chair)  
Salford: Councillor Jim King  
Stockport: Councillor Becky Senior  
Trafford: Councillor Barry Brotherton  
Wigan: Councillor Charles Rigby  
Councillor Michael Winstanley

### **In attendance :-**

Andy Burnham, Mayor of Greater Manchester  
Councillor David Greenhalgh, GMCA Portfolio Lead for Culture and Leader of Bolton Council.  
GMCA Joanne Heron, Statutory Scrutiny Officer  
GMCA Alison Gordon, Assistant Director of Business, Innovation and Enterprise  
GMCA John Wrathmell, Director of Strategy, GMCA  
GMCA Marie-Claire Daly Principal Culture and Creative Policy  
GMCA Paul Harris, Senior Governance & Scrutiny Officer

### **E42/20 APOLOGIES FOR ABSENCE**

Apologies for absence were received and noted from Councillors Stephen Horner (Tameside), Daniel Meredith (Rochdale), Kerry Waters (Stockport), Mary Whitby (Bury).

Alison McKenzie-Folan, Chief Executive, Wigan Council and GM Lead Chief Executive for Culture, Simon Nokes, Executive Director of Policy and Research.

### **E43/20 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

There were no items of urgent business reported.

### **E44/20 DECLARATIONS OF INTEREST**

Councillors Sam Al-Hamdani and Jim King each declared a personal interest in item 5, Cultural Recovery in Greater Manchester.

The minutes of the meeting held on 9<sup>th</sup> October 2020 were submitted for approval as a correct record.

A Member highlighted that in regard to the discussion Growth Company Business Support Activity (minute E37/20 refers), the request for information on support for Credit Unions was to be provided was not referenced in the Minutes. In response, officers noted that the role of Credit Unions will be included in a wider paper regarding Business Support to be presented at a future meeting of this Committee.

**RESOLVED:-**

That the minutes of meeting of the Economy, Business Growth and Skills Overview and Scrutiny Committee, held on 9<sup>th</sup> October 2020 be approved as a correct record, subject to noting the inclusion of the Member request for further information on the support available and the response from officers outlined in the preamble above.

**Note: Councillors Sam Al-Hamdani and Jim King each declared a personal interest in this item.**

Councillor David Greenhalgh, GM Lead Member for Culture, introduced a report which provided Members with an overview of GM activity to support culture in the region and set out the national response to Cultural Recovery. A draft GM Cultural Recovery Plan was appended to the report which outlined how GMCA will prioritise existing Culture Portfolio resources to support the culture sector where possible.

Members noted that the scale of impact to the culture sector in Greater Manchester is beyond the resources of GMCA to resolve and provide cultural opportunities for Greater Manchester residents to the end of the financial year.

Points made: -

- Greater Manchester has the largest level of cultural activity outside of London and the impact of Covid has presented challenges to the culture and hospitality sector in the city region.
- The sector employs a large number of freelance and self-employed individuals.
- Live venues and other parts of the cultural sector were the first to close under Government restrictions and would likely be amongst the last to reopen.

Questions and comments raised: -

- A Member commented that the 10:00pm curfew arrangements had impacted on the night-time economy. He asked if there had been any indication from Government that this curfew may be reviewed. In response, the challenge the 10:00pm curfew presents to the culture and hospitality sector was acknowledged and it was noted that the lobbying of Government to review this curfew, post lockdown was continuing.

- A Member highlighted how wellbeing can be enhanced by cultural activity. He noted the link strong cultural activity has with the economic prosperity.
- A Member referenced the national research undertaken by the Oxford Economic Forum which indicated an economic drop of £74billion.
- In reference to section 1.5 to the report which noted the absence of any local level data on the impact to the culture sector in Greater Manchester, a Member enquired if any work was to take place to research the impact of Covid on the GM Culture sector. In response, officers explained that across Greater Manchester there are in excess of 700 different cultural organisations and it would be challenging to ask all of these organisations to comply with providing data without additional GMCA resource. Members also noted that the Oxford survey undertaken as a sample but did not look at the impact to the supply chain which supports the cultural sector. Officers undertook to speak to the Arts Council England to understand the type of data that they are collecting in relation to Greater Manchester. In addition, it was also highlighted that work was taking place with the Music Venues Trust to signpost support.
- A Member commented that the report identified the financial challenges to organisations and noted that the use of reserves by larger organisations to mitigate operating costs for this financial year was possible however, smaller organisations may be over-stretched financially. The Member noted that this position will be impacted further following the introduction of the second lockdown and the loss of pre-Christmas culture activities. In response, officers noted that discussions were ongoing with organisations in need of support.
- A Member noted the financial support provided to the culture sector. He highlighted the existing financial challenges local authorities are experiencing and highlighted the importance of ensuring that any financial support and grants are to the right areas.
- A Member commented on the number of both professional and voluntary cultural organisations across Greater Manchester. The member sought clarification on how such voluntary organisations may be supported, as they will continue to generate operating costs whilst being unable to generate income. In response officers highlighted that larger culture sector organisations have been offering support to other members of the Greater Manchester culture community.
- A Member noted that local and voluntary cultural organisation provide the basis for individuals to develop their talent. The Member noted that the lack of important pre-Christmas activities will impact up on revenue for these organisations.
- A Member referenced the role of community and local radio to the cultural sector. In response, it was noted that radio was one medium which was able to continue during the current lockdown and allowed residents to access culture. The ability for local and community radio to develop talent was acknowledged.

#### **RESOLVED/-**

That the update on the Culture Recovery Plan in Greater Manchester be received with thanks and noted.

## **E47/20      LABOUR MARKET & BUSINESS IMPACTS OF COVID-19 AND DEVELOPING A GM RESPONSE**

Jon Wrathmell, Director of Strategy, GMCA introduced a presentation which provided the Committee with an overview of the impact of Covid 19 to business and the labour market. The presentation identified the work taking place to develop a Greater Manchester response to this impact.

The presentation also provided a summary of claimant counts, business confidence in relation to the pandemic and Brexit, support provided, projected unemployment levels, the requirement for large scale support from Central Government and GM targeted support approach for business, unemployed and those individuals missed by national support packages.

Andy Burnham, GM Mayor was also in attendance to discuss GM's response, highlight risks and outline recovery plans.

Points made:-

- The number of people claiming unemployment benefits has continued to plateau. It was noted that new Government support measures, such as the extension of the furlough scheme have been introduced and slowed claimant numbers. However, unemployment levels are significantly higher than those reported before the crisis.
- Many people, such as self-employed and furloughed are in a vulnerable position. A link to the economy dashboard which provides a district breakdown on unemployment figures was shared with Members.
- Work is continuing to take place across the GMCA work and skills and economy teams to support individuals with retraining, reskilling and to tackle economic inequalities.
- The Tourism and Hospitality Recovery Plan has been launched earlier this week.
- The Mayor highlighted the current lockdown position and the uncertainty on what will happen when the national lockdown is released on 2 December 2020. There would be significant economic risk if GM returns to Tier 3 restriction post lockdown.
- The recent reduction in Covid cases within districts will not ease the pressures on GM hospitals. It was noted that an increase in hospital admissions will peak in the upcoming weeks.
- National schemes including 80% furlough and support for the self-employed have been extended until March 2021 and the support grants for businesses that have had to close were welcomed.
- The Mayor noted that the Government is providing £60 million for local discretionary to support businesses in Greater Manchester. The Government has indicated that no further funding will be available to Councils this financial year and concern has been raised by Greater Manchester Leaders that should Greater Manchester re-enter Tier 3 restrictions when lockdown is released, the level of funding provided would not be sufficient.
- The Mayor explained that discussions are needed with Government in relation to Tier structures to allow the economy to work, without adding to the spread of the virus. It was also suggested that the current 10:00pm curfew be removed.

- The Mayor highlighted the strong representation from Headteachers and College Principals that the usual exam system will not provide a fair system for Greater Manchester students when compared to pupils in other areas of the country that are continuing to work under fewer restrictions. He suggested that cross-party concerns be raised with the Government on this matter. A proposal for Government was to be developed.
- Manchester Airport was highlighted as a further risk to the GM economy. Furlough support for employees has provided some benefit, however, a number of redundancies have recently been made. For this reason, any recovery by the Airport may be slowed and further support from the Government is needed to support recovery. The role Manchester Airport has in providing employment locally and in supporting the GM visitor economy was reiterated.
- In terms of recovery, the Mayor explained that GM needs to emerge from the crisis with clarity. He suggested that the Greater Manchester Spatial Framework (GMSF) will help recovery and identify opportunities for investment. The GMSF will provide a framework to direct investment and regeneration to those areas in Greater Manchester that needs it most.

Comments and questions raised: -

- A Member highlighted changes to the self-employed income support scheme and the difficulties self-employed workers will have in qualifying for support. The Member asked what help can be provided to this sector. In response, it was suggested that a lack of Government support for the self-employed sector will deter entrepreneurialism. The Mayor highlighted that in Greater Manchester, around one hundred and fifty thousand newly self-employed and company directors are unable to access any support. National level support for these individuals is needed, particularly from HMRC.
- In respect to Manchester Airport, a Member highlighted that HS2 will provide a boost to the region and enquired if HS2 will still be going ahead. In response, the Mayor noted that Greater Manchester and Northern Powerhouse Rail have argued in favour of the delivery of HS2. The Mayor also noted that significant investment for an east–west high-speed railway should be prioritised but also supported HS2 to provide high speed north-south connectivity. It was suggested that the design of the Manchester Piccadilly terminus required a tunnel approach to allow for optimisation of the railway and regeneration of the surrounding area.
- In relation to the £60 million discretionary fund, a Member asked if there was an indication of what gaps in support may be addressed by this fund. In response, officers noted that the extension of the furlough scheme had now addressed some gaps. Other areas to provide support would include the self-employed, individuals at the end of the furlough scheme and infrastructure & innovation programmes, which will require significant funding and will be dependent on decisions made within the upcoming Comprehensive Spending Review.
- With regard to Manchester Airport, a Member suggested that a call to Government is needed for the introduction of rapid testing and to the track and trace regime, to help with the economic recovery of the Airport, the city region and to project jobs. In response, the Mayor highlighted the lack of urgency from Government to support testing regimes when compared to testing activity in other countries. The complexity of the national test and trace system was

highlighted and the need for a more localised system was noted. A complete reset is required.

- In relation to regional restrictions, a Member highlighted that if Greater Manchester is released from Lockdown into Tier 3 it would be disastrous for the GM economy. He asked if should Tier 3 restrictions were imposed, would a localised approach to releasing such restrictions supported in areas or districts with lower Covid rates. The Mayor noted that a regionalised approach presented some ambiguity in messaging to residents, as one region knocks on to others. He highlighted that advice received from Government during earlier lockdown discussions noted that Tier 2 & 3 restrictions were uncertain to work without significant closures of businesses. He explained that the implementation of these restrictions provide uncertain outcomes in health and certain damage to the economy. There is no evidence that a regional approach provides successful results and therefore he questioned why would such an approach be supported. A suggestion was made that the Government develops a plan for 2021 for periodic national circuit breaks, linked to school holidays. Areas with higher risk should be placed in Tier 2 restrictions as a maximum, with summary closure powers of problematic businesses being introduced.
- With regard to Manchester Airport, a Member raised car parking drop off and pick up charges and the impact that this will have on people that drive for a living. She suggested that the matter be raised with the Airport Board. In response, the Mayor noted that the operation of the Airport is outside his remit. He acknowledged the challenges in the operation of the Airport with a lack of Government support and understood why these charges had been introduced, although accepting that these charges are particularly high.
- In terms of education, a Member sought further details on how disadvantaged young people can be supported and what changes would be needed to the exam system to reflect this inequality. The Mayor suggested that an education recovery plan was to be explored. The GM Living with Covid Plan outlines education catch-up provision and digital support packages. A cross-party approach to lobbying Government is needed to seek consideration of a fair exam system for young people and students in the north west. It was also suggested that Ofsted be contacted to pause inspections whilst the crisis is on-going.
- A Member highlighted that the Business Support Formula of £20 per resident does not reflect the number of businesses in some areas and asked if this was to be reviewed to reflect business need. He also asked if there is any funding to support councils that have lost revenue. In response, the Mayor noted that the Business Support Formula appeared to be Government policy. He agreed that the funding formula needed to be linked to business density and also deprivation. He added that no further funding is currently being available.
- The Chair commented that discretionary panels are being established locally to provide funding to local businesses in need of support. He enquired if the £60million funding will be directed to local authorities. The Mayor noted that every local authority will receive £20 per head irrespective if that area is in Tier 1,2 or 3. He noted that a population based formula is unfair to those business that has suffered higher Tier restrictions for a number of months where business disruption has occurred. A formula based on business density, linked to deprivation is a fairer approach.



The Chair, in summing up, welcomed the Mayor's suggested prioritisation of a cross-Pennine high speed rail line. The Chair also welcomed the Build Back Better approach. He recognised that the Plan provides detail on medium and longer-term measures and asked if there is enough focus on shorter-term activities to support business, education and well-being. In response, the Mayor noted that a balance approach was needed. The plan needs to be able to provide support to people and aid recovery.

**RESOLVED/-**

1. That the Mayor be thanked for his attendance and helpful input at the meeting.
2. That the Labour Market & Business Impacts of Covid-19 and Developing a GM Response presentation and subsequent discussion be noted.

**E48/20 REGISTER OF KEY DECISIONS**

Members considered the register of GMCA Key Decisions for the period 1 October 2020 to 31 December 2020 that was published on 26 October 2020.

**RESOLVED/-**

That the register of GMCA Key Decisions for the period 1 October 2020 to 31 December 2020, be noted.

**E49/20 COMMITTEE WORK PROGRAMME 2020/2021**

Members considered the draft Committee Work Programme for 2020/21 which set out those topics and items that would provide a focus of the Committee's work for the 2020/2021 municipal year.

It was noted that a request had been received for the December meeting to now receive an update on the Young Person's Guarantee.

The Chair also referred to previous discussion regarding Credit Unions. It was suggested that officers would explore this matter and the future pipeline of items with the Chair and provide an update to the next meeting of the Committee.

**RESOLVED/-**

1. That Committee Work Programme be noted.
2. That the update on the Young Person's Guarantee be included on the work plan for the Committee on 4 December, be agreed.
3. That it be noted that officers, in consultation with the Chair and Vice-Chair will undertake a review of the work programme and provide an update to the next meeting of the Committee.

**E50/20 PROGRAMME OF FUTURE MEETINGS**

Members considered a programme of future meeting date for the Committee for 2020/2021.

**RESOLVED/-**

1. That the following meeting dates for the Committee be noted:-
  - Friday 4 December 2020;
  - Friday 15 January 2021;
  - Friday 5 February 2021;
  - Friday 12 March 2021.
  
2. To note that meetings will commence at 10.30 am and will be held via video conference unless advised otherwise.



## Report to OVERVIEW AND SCRUTINY BOARD

# GENERAL EXCEPTION AND SPECIAL URGENCY DECISIONS REPORT

**Portfolio Holder: Various**

**Report Author: Constitutional Services**  
**Ext. 5151**

**19<sup>th</sup> January 2021**

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### **Purpose of the Report**

The Board is requested to note the decisions that have been taken under Rules 13 and 14 of the Council's Constitution since the last meeting of the Overview and Scrutiny Board held on 1<sup>st</sup> December 2020.

### **Executive Summary**

A key decision may not be taken unless 28 days clear notice has been given of the intention to take those decisions. If 28 days clear notice of a matter has not been given, an agreement will be needed to be obtained with the relevant Overview and Scrutiny Chair and a notice made available as a 'General Exception Key Decision Notice' (Rule 13). After five days have elapsed, the decision can be made. General exceptions will be reported to the next relevant Overview and Scrutiny Committee. Where a date by which an executive decision that would be a key decision and compliance with the Key Decision and General Exception (Rule 13) procedures were impracticable, the decision shall only be made where the decision maker has obtained agreement with the relevant Overview and Scrutiny Committee Chair (Rule 14). Where this rule is applied, the decision is also exempt from call-in. These exemptions will be reported to the next relevant Overview and Scrutiny Committee.

Members are asked to note the decisions taken in response to the Covid-19 Pandemic. These were taken to address urgent issues as they arose in order to authorise the support as directed nationally and locally to Covid-19 response.

If a detailed explanation is required and an officer is to attend the meeting to provide further information, please contact Constitutional Services by 12.00 noon on Thursday, 14<sup>th</sup> January 2021.

### **Recommendations**

The Overview and Scrutiny Board is asked to note decisions

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## **Background**

The Chair (or their nominee) is given powers in the Council's Constitution to give authorisation for key decisions to be made under the following rules:

### **Rule 13 – General Exception**

Where the decision has not been placed on the Forward Plan, but it is possible to give 5 clear days-notice of the decision to be made, Rule 13 allows that the decision may be made where the relevant Executive Director has obtained agreement in writing from the Chair of the Overview and Scrutiny Board (or his/her nominee) of the matter about which the decision is to be made. Notice of this setting out the reasons why compliance with the 28-day notice period was impracticable will be made available at the offices of the local Authority and be published on the Council's website. Any decision made in this way is still subject to a potential call-in.

### **Rule 14 – Special Urgency:**

In certain circumstances it may be impracticable both to:

1. Place the decision on the Forward Plan, and
2. Give 5 clear days-notice prior to the decision being made

Rule 14 allows that in these circumstances the decision may still be made where the decision maker has obtained agreement from the Chair of the Overview and Scrutiny Board (or his/her nominee) or if not available the Mayor or in their absence the Deputy Mayor. As soon as it is reasonably practicable after the decision maker has received agreement from the Chair of Overview and Scrutiny that the decision is urgent and cannot be reasonably deferred, a notice will be made available at the offices of the local Authority setting out the reasons why compliance with the 28 days was impracticable and this will be published on the Council's website. Where Rule 14 applies the decision is exempt from call-in.

<b>Subject Matter:</b>	<b>Officer</b>	<b>Rule Applied</b>	<b>Date of Decision and Date of authorisation</b>	<b>By</b>	<b>Reason(s) for the decision</b>
Oldham Community Leisure Contract	Neil Consterdine, Assistant Director Youth, Leisure and Communities	Rule 13	Decision Authorisation: 4 December 2020	Councillor McLaren	DECISION AUTHORISED: For the recommendation in the report to be agreed. The decision had not been placed on the Key Decision Document.
Winter Grant Funding Allocation	Caroline Lee, Head of Revenues, Benefits and Business Support	Rule 14	Decision Authorisation: 8 December 2020	Councillor McLaren	DECISION AUTHORISED: For the recommendation in the report to be exempt from Call In due to timescales. The decision had not been placed on the Key Decision Document.

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## **Briefing to Overview and Scrutiny Board**

**Date: 19/01/2021**

**Subject: COVID-19 Recovery Planning**

**For consultation and feedback**

### **Report of:**

Jonathan Downs (Corporate Policy Lead)

[Jonathan.downs@oldham.gov.uk](mailto:Jonathan.downs@oldham.gov.uk)

### **Sign-off:**

Shelley Kipling, Assistant Director  
Communications, Strategy and  
Performance

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### **Summary of the issue:**

The purpose of this report is to provide O&S with an update on the development plan for Oldham's Covid-19 Recovery Strategy, highlighting the 6 draft areas of focus to gather early input and feedback from the Overview and Scrutiny Board.

### **Recommendations to Overview and Scrutiny Board:**

To consider this report, review the 6 draft priorities and provide feedback during the period January to March 2021 which will be the substantive engagement period for this plan.

# 1 Introduction and background

- 1.1 During 2019 / 20 colleagues produced a draft Team Oldham Plan (previously called the Corporate Plan) following several consultation sessions with DMT's, Cabinet Portfolio Leads, the Labour Group, and Group Leaders. The draft Team Oldham Plan was due for council sign off in March 2020, but this was delayed due to the onset of the COVID-19 pandemic, focusing our priorities and efforts on supporting our residents, communities and businesses with the impacts of COVID-19 as well as our most vulnerable who were, and still are, disproportionately impacted by the pandemic.
- 1.2 Overcoming COVID-19 involves more than finding a medical cure, there will be difficult decisions to make and it will take time so we must also focus on how we can rebuild our economy and communities to be stronger than before. In Oldham this has meant adapting to the changing landscape, budget pressures, how we work with our partners and the shift in service provision to ensure we are supporting our residents, especially the most vulnerable, during this difficult time.
- 1.3 As we continue to tackle the ongoing impact of COVID-19, it is proposed that a Recovery Plan is developed, covering the next 12 months (April 2020 – April 2021). This Recovery Plan will be based on our vision for Oldham, outlined in the Oldham Model, but with a specific focus on Oldham's recovery from the pandemic:





## 2 Ares of Focus

2.1 There are 6 main draft focus areas which have been identified using data and intelligence, consultation with services and stakeholders, and through engagement with partners over the last nine months. These are as follows:

1. **Driving equality:** Oldham has a rich history of people from different backgrounds and cultures living and working together. However, we know that there are groups of people that are marginalised, who are more likely to face inequality and discrimination than others. As we recover from the impact of COVID-19 it is critical that we tackle inequality and discrimination head on. We will continue to identify and mitigate the equality impacts caused by the pandemic, informing our recovery planning through lived experience.
2. **Investing in quality housing:** Poor-quality housing has a profound impact on health. The condition of homes, insecure tenure, and wider neighbourhood characteristics all have a considerable effect on health and wellbeing. Groups in the population who are more likely to live in poor housing are often the same groups who are vulnerable to COVID-19 and other health conditions. To tackle this, we will improve housing quality, both in and outside of the home, while bringing forward significant investment in new and affordable homes.
3. **Championing a green recovery:** In Oldham, we want to respond to the impacts of coronavirus in a bold and ambitious way. We want to use this as an opportunity to stimulate a green recovery that accelerates our ambitions around reducing the boroughs carbon footprint and protecting our greenspace for residents to enjoy.
4. **Accessible and resident focused services:** Though COVID-19 has changed how we deliver services, we will continue to ensure every resident can access our offer. We will continue to work with our residents and partners to design modern, accountable services, shaped around the needs of Oldham's communities.
5. **Creating and protecting jobs and supporting businesses:** Many businesses, especially across hospitality and retail, have been impacted by the COVID-19 pandemic, with repeated forced closures due to national and local lockdowns. We will continue to create good jobs for our residents, while supporting local businesses to restart and recover from the effects of the pandemic.
6. **Prioritising education and skills:** The COVID-19 pandemic has had a huge impact on education and skills, with many young people needing support to 'catch up' in learning after several months of lockdown. We will work with schools and colleges to support children and young people to catch up and succeed in learning. We will also prioritise training for adults who have been made redundant, helping them retrain and secure employment.

2.2 Each of these focus areas will form a key plank of the COVID-19 Recovery Plan, with individual actions and performance metrics attached to each priority area. The Plan will reflect the difficult and challenging times ahead and the opportunities that are arising as we recover from the pandemic as Team Oldham. The Plan will also set out how we can embrace the 'new normal' to build a stronger local economy, increase community

resilience and public participation, support our local health system, and support our most vulnerable residents.<sup>1</sup>

- 2.3 A refreshed Corporate Plan will be in place from March 2022, aligning the refresh to the new Oldham Plan (plan for place), which is due to be written in 2022.

### 3 Next Steps

- 3.1 Over the next three months we will be consulting with a wide range of stakeholders to inform the COVID-19 Recovery Plan, including: residents, Portfolio Holders, SMT and partner organisations. The developed plan will be brought back to O&S in March for further consultation and input.

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<sup>1</sup> The COVID-19 Recovery Strategy will link to the developing Equality Strategy and Poverty Strategy, ensuring that we are focusing on tackling the key inequalities that exist across the borough.



**Report to OVERVIEW AND SCRUTINY BOARD**

## **Key Decision Document**

**Portfolio Holder: Various**

**Report Author: Constitutional Services**  
**Ext. 4716**

**19<sup>th</sup> January 2021**

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### **Purpose of the Report**

For the Overview and Scrutiny Board to review and note the latest published Key Decision Document.

### **Executive Summary**

Overview and Scrutiny bodies have access to the Key Decision Document and timetable for decisions and intentions for consultation. Where the overview and scrutiny function has not scrutinised an item on the Key Decision Document, but that item has implications for policy/service development, then the overview and scrutiny body will have full opportunity to be able to submit any comments to the relevant Cabinet Member/Chief Officer during the course of the consultation process in relation to any key decision.

### **Recommendations**

The Overview and Scrutiny Board is asked to note the Key Decision Document and to provide any comments.

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**KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021**

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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**Economy and Skills Cabinet Portfolio**

RCR-10-14	Western Gateway Town Centre Land and Property Acquisitions	Director of Economy	February 2021	Cabinet
Description: To acquire strategic land and properties across the Western Gateway of the Town Centre Document(s) to be considered in public or private: Private for financial and commercial reasons				
ECEN-20-19	Land to the North of the Lancaster Club, Broadway, Failsworth (1935 land) [Failsworth West]	Deputy Chief Executive – Helen Lockwood	January 2021	Cabinet Member - Economy & Skills (Leader - Councillor Sean Fielding)
Description: Document(s) to be considered in public or private:				
ECEN-05-20	Alexandra Park Depot	Director of Economy	January 2021	Cabinet
Description: Construction of new depot and eco centre Document(s) to be considered in public or private: Delegated report (private)  Report will contain financially sensitive information				

## KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
ES-12-20	Oldham town centre property acquisition	Deputy Chief Executive – Helen Lockwood	February 2021	Cabinet
<p>Description: Strategic property acquisition                      Document(s) to be considered in public or private: Private                      NOT FOR PUBLICATION by virtue of Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the financial or business affairs of the Council and a third party.</p>				
ES-13-20 <b>New!</b>	Award of contract at Egyptian Room, Old Town Hall	Deputy Chief Executive – Helen Lockwood	January 2021	Cabinet Member - Economy & Skills (Leader - Councillor Sean Fielding)
<p>Description: To approve of the award of a contract at the Egyptian Room, Old Town Hall                      Document(s) to be considered in public or private: Report on Award of contract at Egyptian Room, Old Town Hall.                      NOT FOR PUBLICATION by virtue of Paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the financial or business affairs of the Council and a third party.</p>				

## Education Cabinet Portfolio

EDS-08-19	Secondary Education Provision - Expansion of North Chadderton School	Managing Director, Children and Young People - Gerard Jones	November 2021	Cabinet Member - Education (Councillor Shaid Mushtaq)
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## KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: The report is seeking approval to award a contract for the expansion of North Chadderton School, following the completion of a tender procurement exercise. Document(s) to be considered in public or private: Private				

### Children and Young People Cabinet Portfolio - None

### Health and Social Care Cabinet Portfolio

HSC-06-20 New! 39	Oldham Community Leisure - Contract	Strategic Director Communities and Reform – Rebekah Sutcliffe	February 2021	Cabinet
Description: Leisure Contract discussion Document(s) to be considered in public or private: Report to be considered in private as it relates to the financial and business affairs of the Council				
HSC-07-20 New!	Integrated Sexual Health and Substance Misuse Service - Decision to Award	Managing Director, Children and Young People - Gerard Jones, Strategic Director Communities and Reform – Rebekah Sutcliffe	February 2021	Cabinet
Description: The ISH/SM service is currently out to tender. The contract will begin on 1 April 2021. Document(s) to be considered in public or private: Documents to be considered in private due to commercially sensitive information				

**KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021**

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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**Housing Cabinet Portfolio**

HSG-07-20	Local Plan Review: Issues and Options	Deputy Chief Executive – Helen Lockwood	January 2021	Cabinet Member - Housing (Councillor Hannah Roberts)
<p>Page 40</p>	<p>Description: Oldham's Local Plan will guide development in the borough up to 2037. It will eventually replace the current plan (Joint Core Strategy and Development Management Policies DPD) which was adopted in November 2011 and any saved older planning policies.</p> <p>The Issues and Options document describes key challenges facing Oldham, sets out broad issues and presents options and questions that we need residents, businesses and interested parties in the borough to help us answer.</p> <p>Document(s) to be considered in public or private:</p>			
HSG-11-20 <b>New!</b>	Green Homes Grant Local Authority Delivery Scheme Phase 1B	Deputy Chief Executive – Helen Lockwood	January 2021	Cabinet
<p>Description: Subject to a successful bid to the Department of Business, Energy and Industrial Strategy (BEIS), to accept Grant Funding Agreements with the GMCA and appoint contractors to deliver the Greater Manchester Green Homes Grant Local Authority Delivery Scheme Phase 1B.</p> <p>Document(s) to be considered in public or private: Report NOT FOR PUBLICATION by virtue of Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the financial or business affairs of any particular person (including the authority holding that information).</p>				



## KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
HSG-12-20 <b>New!</b>	Oldham Local Plan – Oldham’s Monitoring Report 2019/20	Deputy Chief Executive – Helen Lockwood	February 2021	Cabinet Member - Housing (Councillor Hannah Roberts)
<p>Description: Under Regulation 34 and 35 of The Town and Country (Local Planning) (England) Regulations 2012 local planning authorities must make monitoring information available for inspection as soon as possible after the information becomes available. The Monitoring Report covers the previous financial year that is 1 April 2019 to 31 March 2020. In terms of housing land supply, the Monitoring Report also presents the position as at 1 April 2019. Oldham’s Monitoring Report is attached as Appendix 1.</p> <p>In line with the Regulations the Monitoring Report provides details on whether the council is meeting the milestones set out in the Local Development Scheme (LDS) for preparing the various Local Plan documents. Performance is monitored against the LDS that was in place at the start of the monitoring period. The Monitoring Report also monitors a range of planning indicators, such as housing, employment and biodiversity, which seek to assess the effectiveness of the council’s land-use planning policies, and whether they are achieving their objectives and delivering sustainable development. This is our 16th Monitoring Report.</p> <p>Document(s) to be considered in public or private: Annual Monitoring Report</p>				

### Neighbourhoods and Culture Cabinet Portfolio

NEI-01-20	Award of Contract for Highways work - New Saddleworth School	Deputy Chief Executive – Helen Lockwood	February 2021	Cabinet
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**KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021**

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: Approval to award the contract for the highways works associated with the new Saddleworth School in Diggle                      Document(s) to be considered in public or private: Private -                      NOT FOR PUBLICATION by virtue of Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the financial or business affairs of the Council.</p>				
NEI-03-20  Page 42	Highways Improvement Programme 2019/20 - 2021/22	Deputy Chief Executive – Helen Lockwood	March 2021	Cabinet Member - Neighbourhoods & Culture (Councillor Barbara Brownridge)
<p>Description: Cabinet approved the £12m Highways Improvement Programme for delivery over the financial years 2019/20 to 2021/22 in March 2019.                      As part of the Programme there will be several schemes/groups of schemes with values exceeding £250,000 hence the need for an item on the key decision document. This item relates to any decisions made on tenders exceeding £250,000 in the 2020/21 financial year to ensure prompt delivery of the programme.                      Document(s) to be considered in public or private: N/A</p>				
NC-08-20	Accessible Oldham Framework Contract	Deputy Chief Executive – Helen Lockwood	February 2021	Cabinet
<p>Description: To seek delegation of the award of Accessible Oldham Framework Contract for the construction of Town Centre public realm and minor civil engineering infrastructure projects                      Document(s) to be considered in public or private: Public</p>				

## KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
NC-09-20 <b>New!</b>	Managed Stores Function	Deputy Chief Executive – Helen Lockwood	February 2021	Cabinet
Description: Management of the Fleet Stores Function based at Moorhey Street Document(s) to be considered in public or private: Report to be considered in private due to commercially sensitive financial information				
NC-10-20 <b>New!</b>	Liquid Fuel Contract	Deputy Chief Executive – Helen Lockwood	February 2021	Cabinet
<del>Description: Supply of liquid fuel oils for Oldham's fleet of vehicles via bunkered fuel at Moorhey Street Document(s) to be considered in public or private: Report to be considered in private due to commercial financial information</del>				
NC-11-20 <b>New!</b>	GMCA Clean Air Post Consultation	Deputy Chief Executive – Helen Lockwood	January 2021	Cabinet
Description: Report seeking delegated approvals to award contracts in support of a Greater Manchester Clean Air Zone Document(s) to be considered in public or private: Report				

### HR and Corporate Reform Cabinet Portfolio - None

### Finance and Green Cabinet Portfolio

FG-10-20	Report of the Director of Finance – Treasury Management Strategy Statement 2021/22	Director of Finance – Anne Ryans	February 2021	Cabinet
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**KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021**

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: To consider the Council’s Treasury Management Strategy for 2021/22 - including Minimum Revenue Provision Policy Statement, Annual Investment Strategy and Prudential Indicators  Document(s) to be considered in public or private: Proposed Report Title:  Report of the Director of Finance – Treasury Management Strategy Statement 2021/22</p> <p>Background Documents: Various Appendices</p> <p>Report to be considered in Public</p>				
<p>Page 44  CG-11-20</p>	<p>Report of the Director of Finance – Revenue Budget 2021/22 and Medium Term Financial Strategy 2021/22 to 2025/26</p>	<p>Director of Finance – Anne Ryans</p>	<p>February 2021</p>	<p>Cabinet</p>
<p>Description: To consider the Administration’s detailed revenue budget reduction proposals and the presentation of the Medium Term Financial Strategy for the Council (2021/22 to 2025/26) incorporating the current policy landscape and Local Government Finance Settlement.  Document(s) to be considered in public or private: Proposed Report Title:  Report of the Director of Finance – Revenue Budget 2021/22 and Medium Term Financial Strategy 2021/22 to 2025/26</p> <p>Background Documents: Various Appendices</p> <p>Report to be considered in Public</p>				
<p>FG-12-20</p>	<p>Joint Report of the Deputy Chief Executive People and Place and Director of Finance – Housing Revenue Account Estimates for 2021/22 to 2025/26 and Proposed Outturn for 2020/21.</p>	<p>Deputy Chief Executive – Helen Lockwood, Director of Finance – Anne Ryans</p>	<p>February 2021</p>	<p>Cabinet</p>

**KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021**

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: The Housing Revenue Account (HRA) Outturn Estimates for 2020/21, the detailed budget for 2021/22 and the Strategic HRA Estimates for the four years 2022/23 to 2025/26.  Document(s) to be considered in public or private: Proposed Report Title: Housing Revenue Account Estimates for 2021/22 to 2025/26 and Proposed Outturn for 2020/21</p> <p>Background Documents: Various Appendices</p> <p>Report to be considered in Public</p>				
<p>FG-13-20 Page 45</p>	<p>Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2021/22 budget setting process</p>	<p>Director of Finance – Anne Ryans</p>	<p>February 2021</p>	<p>Cabinet</p>
<p>Description: To consider the statement of the robustness of estimates and adequacy of the reserves in the 2021/22 budget setting process  Document(s) to be considered in public or private: Proposed Report Title: Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2021/22 budget setting process</p> <p>Background documents - Various appendices</p> <p>Report to be considered in Public</p>				
<p>FG-14-20</p>	<p>Report of the Director of Finance – Capital Programme &amp; Capital Strategy for 2021/22 to 2025/26</p>	<p>Director of Finance – Anne Ryans</p>	<p>February 2021</p>	<p>Cabinet</p>

## KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: To consider the Council's Capital programme and capital strategy  Document(s) to be considered in public or private: Proposed Report Title:  Report of the Director of Finance – Capital Programme &amp; Capital Strategy for 2021/22 to 2025/26</p> <p>Background Documents: Various Appendices</p> <p>Report to be considered in Public</p>				
FG-19-20	Revenue Monitor and Capital Investment Programme 2020/2021 Month 7	Director of Finance – Anne Ryans	January 2021	Cabinet
<p>Description: The report provides an update on the Council's 2020/2021 forecast revenue budget position and the financial position of the capital programme as at Month 7  Document(s) to be considered in public or private: The report will be considered in public.</p>				
FG-20-20	Revenue Monitor and Capital Investment Programme 2020/2021 Month 8	Director of Finance – Anne Ryans	February 2021	Cabinet
<p>Description: The report provides an update on the Council's 2020/2021 forecast revenue budget position and the financial position of the capital programme as at Month 8.  Document(s) to be considered in public or private: The report is to be considered in public.</p>				
FG-21-20	Revenue Monitor and Capital Investment Programme 2020/2021 Month 9	Director of Finance – Anne Ryans	March 2021	Cabinet
<p>Description: The report provides an update on the Council's 2020/2021 forecast revenue budget position and the financial position of the capital programme as at Month 9.  Document(s) to be considered in public or private: The report is to be considered in public.</p>				
FG-27-20	Report of the Director of Finance – Council Tax Reduction Scheme 2021/22	Director of Finance – Anne Ryans	February 2021	Cabinet

**KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021**

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: To determine the Council Tax Reduction Scheme for 2021/22                      Document(s) to be considered in public or private: Proposed Report Title:                      Report of the Director of Finance – Council Tax Reduction Scheme 2021/22</p> <p>Background Documents: Appendices – Various</p> <p>Report to be considered in Public</p>				
FG-29-20 New! Page 47	Non-Domestic Rates Tax Base 2021/22	Director of Finance – Anne Ryans	January 2021	Cabinet Member - Finance and Green (Deputy Leader - Councillor Abdul Jabbar)
<p>Description: Report setting out information to determine the Non-Domestic (Business Rates) Tax Base for 2021/22, using the most up to date information and estimates available.                      Document(s) to be considered in public or private: Proposed Report Title:                      Non-Domestic Rates Tax Base 2021/22</p> <p>Background Documents: Various Appendices and Council Tax Tax Base and Non-Domestic Rates Tax Base Forecast 2021/22 (Presented to Cabinet on 14 December 2020)</p> <p>Report to be considered in Public</p>				

## KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
FG-30-20 <b>New!</b>	Oldham Council's inclusion within the Greater Manchester, Cheshire East and Cheshire West & Chester Business Rates Pool 2021/22	Director of Finance – Anne Ryans	January 2021	Cabinet Member - Finance and Green (Deputy Leader - Councillor Abdul Jabbar)
<p>Description: The report seeks formal approval for the Council's inclusion in the Greater Manchester, Cheshire East and Cheshire West &amp; Chester Business Rates Pool for the financial year 2021/22.</p> <p>Document(s) to be considered in public or private: Proposed Report Title: Oldham Council's inclusion within the Greater Manchester, Cheshire East and Cheshire West &amp; Chester Business Rates Pool 2021/22</p> <p>Background Documents: Various Appendices</p> <p>Report to be considered in Public</p>				

### COVID 19 Response Portfolio - None

### Commissioning Partnership Board

CPB-08-20	Proposed Use of the Transformation Fund 2020 2021	Chief Executive/Accountable Officer NHS Oldham CCG	February 2021	Commissioning Partnership Board
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## KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: The use of the Greater Manchester and Social Care Partnerships Transformation Fund 2020/2021. Document(s) to be considered in public or private: Report to be in private as it relates to the financial and business affairs of the Council and its partners				
CPB-06-20	Section 75 Agreement	Chief Executive/Accountable Officer NHS Oldham CCG	January 2021	Commissioning Partnership Board
Description: To provide notification of decisions to be taken by the Commissioning Partnership Board Document(s) to be considered in public or private: Reports to be considered in private due to commercial sensitivity and details related to financial and business affairs of the Council, its partners and service providers				
CPB-11-20	S.75 Budget Monitoring Report Month 6	Director of Finance – Anne Ryans	January 2021	Commissioning Partnership Board
Description: The report will provide an update on the financial position. Document(s) to be considered in public or private: The documents will be considered in public.				
CPB-12-20	S.75 Budget Monitoring Report Month 8	Director of Finance – Anne Ryans	February 2021	Commissioning Partnership Board
Description: The report will provided an update on the financial position. Document(s) to be considered in public or private: The documents will be considered in public.				
CPB-13-20	S.75 Budget Monitoring Report Month 9	Director of Finance – Anne Ryans	March 2021	Commissioning Partnership Board
Description: The report will provide an update on the financial position. Document(s) to be considered in public or private: The documents will be considered in public.				

## KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2021

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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### Key:

**New!** - indicates an item that has been added this month

- Notes:
1. The procedure for requesting details of documents listed to be submitted to decision takers for consideration is to contact the Contact Officer contained within the Key Decision Sheet for that item. The contact address for documents is Oldham Council, Civic Centre, West Street, Oldham, OL1 1UH. Other documents relevant to those matters may be submitted to the decision maker.
  2. Where on a Key Decision Sheet the Decision Taker is Cabinet, the list of its Members are as follows: Councillors Sean Fielding, Arooj Shah, Abdul Jabbar MBE, Amanda Chadderton, Shaid Mushtaq, Zahid Chauhan, Barbara Brownridge, Eddie Moores and Hannah Roberts.
  3. Full Key Decision details (including documents to be submitted to the decision maker for consideration, specific contact officer details and notification on if a report is likely to be considered in private) can be found via the online published plan at: <http://committees.oldham.gov.uk/mgListPlans.aspx?RPId=144&RD=0>



## Report to OVERVIEW AND SCRUTINY BOARD

# Overview and Scrutiny Board Work Programme

### **Portfolio Holder:**

Councillor Colin McLaren, Chair of the Overview and Scrutiny Board

**Report Author:** Kaidy McCann, Assistant Constitutional Services Officer

**Ext.** 4714

**19<sup>th</sup> January 2021**

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### **Purpose of the Report**

For the Overview and Scrutiny Board to review the Overview and Scrutiny Board Work Programme.

### **Executive Summary**

The Overview and Scrutiny Work Programme is designed to outline the areas the Board will be provided an overview during the 2020/21 Municipal Year as well as issues to be scrutinized. The work programme covers the issues to be discussed at each meeting, issues and actions arising from the meeting and outstanding issues.

Due to the Covid-19 pandemic, several reports that were on the work programme for early in the municipal year have had to be delayed. These will be monitored by Constitutional Services and be placed on the work programme following discussion with the Chair as they become available.

### **Recommendations**

The Overview and Scrutiny Board is asked to note and comments on the Overview and Scrutiny Board Work Programme.

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**OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME 2020-2021 AND PERFORMANCE MONITORING PLAN**

**PART A – MEETING PROGRAMME**

MEETING DATE & VENUE	AGENDA ITEM	SUMMARY OF ISSUE	CABINET PORTFOLIO (link to Corporate Outcome)	RESOLUTION / RECOMMENDATION	Comments
<b>Tuesday, 16 June 2020</b> <b>6.00 p.m.</b>  <b>Deadline for reports: 5 June 2020</b>	Annual Report	Overview and Scrutiny Work for the period 2019/20	All	<b>RESOLVED</b> that the Overview and Scrutiny Annual Report for 2019/20 be commended to Full Council	
Page 53	Place Based Integration	Verbal update on Progress	Economy and Enterprise (Thriving Communities)	<b>RESOLVED</b> that - 1. the update provided on Place Based Integration be noted; 2. the Board Task and Finish Group considering Place Based Integration be taken forward.	
	Poverty Task and Finish Group	Update	Covid-19 Response (Thriving Communities)	<b>RESOLVED</b> – that 1. the Overview and Scrutiny Board Poverty Task and Finish Group assist in the update of the Council’s Poverty Strategy; 2. the terms of reference for the Poverty Task and Finish Group be reviewed in light of the forthcoming Workshop for senior Councillors, senior Officers and partners as	

				reported to the Board by the Deputy Leader and Portfolio Holder for Covid-19 Response.	
	Work Programme	Update	All	<b>RESOLVED</b> – that 1. the Overview and Scrutiny Board Work Programme 2020/21, as presented, be noted; 2. the deliberations of the Extending the Co-operative Approach to the Use of Council Asset Policy Task and Finish Group be referred to the Leader of the Council and the Cabinet for their consideration.	
<b>Wednesday, 22 July 2020 6.00 p.m.</b>  <b>Deadline for reports: 10 July 2020</b>	Statement of Community Involvement	Consultation	Housing (Cooperative Services)	<b>RESOLVED</b> that the proposed policy and the comments made by the Overview and Scrutiny Board members be noted.	Policy Framework
	Customer Services Strategy: Unreasonable Behaviour	Consultation	Finance & Green (Cooperative Services)	<b>RESOLVED that:</b> 1. The Unreasonable Behaviour Policy and updated Corporate Complaints Policy be noted. 2. The comments provided by members be noted. 3. The updated policies be circulated to members.	

	Overview and Scrutiny Board Work Programme	Review of Work Programme		<p><b>RESOLVED that:</b></p> <ol style="list-style-type: none"> <li>1. The Overview and Scrutiny Board Work Programme be noted.</li> <li>2. The updates on the work programme provided at the meeting be noted.</li> <li>3. The updates on the motions referred from Council be noted and provided as part of the Council action report.</li> </ol>	
<p><b>Tuesday, 8 September 2020, 6.00 p.m.</b></p> <p>Deadline for Reports: 26 Aug 2020</p> <p>9.55</p>	Local Development Scheme	Policy Update	Housing (Thriving Communities)	<p><b>RESOLVED</b> that the recommended revisions to the Local Development Scheme be supported and it be agreed that the go forward for approval.</p>	Policy Framework
	Safeguarding Adults Board Annual Report	Annual reporting	Health and Social Care	<p><b>RESOLVED that:</b></p> <ol style="list-style-type: none"> <li>1. The Oldham Adults Safeguarding Board Annual Report and the tremendous work undertaken in the 12-month period be noted.</li> <li>2. A Task and Finish Group be established to explore issues of ethnicity and safeguarding, the terms of reference for which to be considered by the Chair and Councillor Toor.</li> </ol>	
	Council Motions Update: Tax Relief for Public Transport	Motion referred from Council	Neighbourhoods and Culture	<p><b>RESOLVED that:</b></p> <ol style="list-style-type: none"> <li>1. The Board would support asking the Chief Executive to write to the Prime Minister and the</li> </ol>	

				<p>Chancellor of the Exchequer to request that the Government introduces a tax relief scheme on seasonal travel tickets (following the principles outlined in Mr. Johnson's Telegraph article in 2013), making this effective as soon as possible and to the Mayor of Greater Manchester saying that we all should support such a scheme.</p> <p>2. The Pay and Reward Team report to the next meeting of the Board on matters relating to the offering of a Bike to Work Scheme.</p>	
Page 56	Youth Council: Employment and Apprenticeships	Motion referred from Council	Children and Young People	<b>RESOLVED</b> that a workshop be convened with the Youth Council and relevant officers to address the resolutions in the Youth Council motions relating to the development of the digital sector in the town, the review of apprenticeships across Oldham and offering of digital apprenticeships by the Council.	
<p><b>Tuesday, 20 October 2020</b> <b>6.00 p.m.</b></p> <p><b>Deadline for Reports: 8 October 2020</b></p>	Get Oldham Working and Career Advancement Services (Work and Skills Strategy)	Update on the strategy	Economy and Skills (An Inclusive Economy)	<p><b>RESOLVED that:</b></p> <ol style="list-style-type: none"> <li>1. The update be noted.</li> <li>2. The recovery plan to be put in place for the next twelve months be brought to the Board for review.</li> <li>3. The revised Strategy b brought to the Board.</li> </ol>	Requested by Board in July 2019



	Impact of Covid 19 on Unemployment, Including Young People and Care Leavers		Economy and Skills (An Inclusive Economy)	<b>RESOLVED that:</b> 1. The update be noted. 2. The update on the Covid-19 recovery plan be brought to the Board at the earliest opportunity.	
	Community Safety and Cohesion Partnership	Policy Update	HR and Corporate Reform (Thriving Communities)	<b>RESOLVED that:</b> 1. The update be noted. 2. Once the draft plan had been put together, it would be circulated to Board Members for their comments.	Policy Framework
Page 57	Update on Northern Roots	Update on Project	Economy and Skills (Cooperative Borough)	<b>RESOLVED that:</b> 1. The appointment of further Independent Directors be noted. 2. The appointment of an Independent Director as Chair be recommended. 3. An update be provided to the Board when charitable status was established. 4. The update be noted.	
	Salary Sacrifice Cycle to Work Scheme	Update on salary scheme	HR and Corporate Reform	<b>RESOLVED that:</b> 1. The update be noted. 2. HR be requested to provide information on the timeline for the payroll system to be circulated to the Board.	Requested by the Board in September 2020
	Council Motion Updates  'Let's All Do Our Bit to Tackle Litter'	Various	Various	<b>RESOLVED that:</b> 1. The information contained in the report be noted. 2. The update as provided in the report be included in the next Council action update.	

				3. An update be received when available from Environmental Services related to Charity Bins.	
	Amendment to United Nations Sustainable Development Goals	Various		<b>RESOLVED</b> that the inclusion of the Amendment to the report not be agreed or commended to Council.	
Thursday, 5 November 2020 6.00 p.m. Special	Greater Manchester Spatial Framework	Consultation	Housing	<p><b>RESOLVED that:</b> The following be recommended to Cabinet:</p> <ol style="list-style-type: none"> <li>1. That the GMSF: Publication draft 2020, including site allocations and green belt boundary amendments, and reference to the potential use of compulsory purchase powers to assist with site assembly and the supporting background documents, for publication pursuant to Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012 for a period for representations between 1 December 2020 and 26 January 2021 be approved.</li> <li>2. That the GMSF: Publication Draft 2020 be approved for submission to the Secretary of State for examination following the period for representations.</li> <li>3. That delegation to Director of Economy authority to approve the relevant Statement of Common Ground(s) required pursuant to the National Planning Policy Framework 2018 be approved.</li> </ol>	Policy Framework

				4. That delegation to the Greater Manchester Lead Chief Executive, Housing, Homelessness and Infrastructure, in consultation with Salford City Mayor, Paul Dennett the Portfolio Leader for Housing, Homelessness and Infrastructure to make minor or non-material amendments to the GMSF: Publication Draft 2020 and background documents prior to their publication be approved.	
Page 59	GM2040 Transport		Environmental Services	<p><b>RESOLVED that:</b></p> <ol style="list-style-type: none"> <li>1. It be noted that on the 9<sup>th</sup> November 2020, the Cabinet would be recommended to endorse the refreshed Greater Manchester Transport Strategy and the final version of Our Five-Year Delivery Plan for approval by GMCA and publication in December 2020, alongside Greater Manchester's Plan for Homes, Jobs and the Environment (GMSF), subject to the correction of a small number of errors identified in Appendix D.</li> <li>2. It be noted that on, 9<sup>th</sup> November 2020 the Cabinet would be recommended to approve the Oldham Local Implementation Plan for publication as an appendix to Our Five-Year Deliver Plan, acknowledging that this was a 'live' document and would be subject to regular review and update as appropriate.</li> </ol>	Policy Framework

				<p>3. It be noted that, on the 9<sup>th</sup> November 2020, the Cabinet would be recommended to delegate authority to the Leader and the Cabinet Member for Neighbourhoods and Culture to approve future updates of the Oldham Local Implementation Plan.</p> <p>4. An update be brought to the Board in six months.</p>	
<p><b>Tuesday, 1 December 2020 6.00 p.m.</b></p> <p><b>Deadline for Reports: 19 Nov 2020</b></p> <p>09 00 60</p>	Green New Deal Strategy and Generation Oldham	Update on the action plan and scheme	Finance and Green (Cooperative Services)	<p><b>RESOLVED that:</b></p> <ol style="list-style-type: none"> <li>1. The progress of a wide range of initiatives under the Oldham Green New Deal programme, despite the challenge of Covid-19, be noted.</li> <li>2. The recognition of Oldham’s pioneering Green New Deal approach be noted</li> <li>3. The evolving approach to meeting the Council 2025 and Borough 2030 carbon neutrality targets be noted.</li> <li>4. The range of funding streams being made available by the Government to support the low carbon transition be noted.</li> <li>5. The payment of capital and interest by Oldham Community Power to its members, approved at the 2020 Annual General Meeting and the integration of is approach to a Phase 2 into wider community</li> </ol>	

				level Green New Deal initiatives be noted. 6. A further update on the Strategy and Funding be provide to the Overview and Scrutiny Board in March 2021.	
	Youth Justice Plan	Annual Report	HR and Corporate Reform (Thriving Communities)	<b>RESOLVED</b> that the update and information provided on the Youth Justice Plan be noted.	Policy Framework
Page 61	Youth Offer	An update on the Council's Youth Offer (Youth Council to be invited to attend)	Children and Young People (Cooperative Services)	<b>RESOLVED that:</b> 1. The update and information provided on the Youth Offer be noted. 2. A meeting be organised for the Overview and Scrutiny Board members to meet with the Youth Council, Cabinet member and Head of the Youth Service to discuss how the Board could provide support.	
	Opportunity Area Funding	Update on the Funds	Education (Thriving Communities)	<b>RESOLVED that:</b> 1. The update and information provided on the Opportunity Area Funding be noted. 2. A further update on the programme be provided to Overview and Scrutiny in September 2021.	
	Local Plan: Issues and Options	Update	Housing	<b>RESOLVED</b> that the information related to the Local Plan Issues and Options be noted.	

<b>Tuesday, 19 January 2021 6.00 p.m.</b>	Covid-19 Recovery Plan	Consultation	Covid 19 Response		
<b>Deadline for Reports: 8 Jan 21</b>					
	Homelessness Strategy 2021	Review of Strategy	Housing (Cooperative Services)		Policy Framework
	Poverty		Covid 19 response		
<b>Tuesday, 9 March 2021 6.00 p.m.</b>	Safeguarding Adults Board Three Year Strategy 2021/2024	Review of Strategy	Health and Social Care		Policy Framework
<b>Deadline for Reports: 16 Feb 2021</b>					
	Licensing Policy	Review of the Policy	Neighbourhoods and Culture (Cooperative Services)		Policy Framework
	20's Plenty in 2020	Council Motion	Neighbourhoods and Culture (Cooperative Services)		Council Motion (4 Nov 2020)
	Green New Deal Strategy and Generation Oldham	Further Update on funding	Finance and Green (Cooperative Services)		Requested by the Board in Dec 20
	Place Based Model	Update	HR and Corporate Reform		

	SEND Services	Update on the services and progress against the Written Statement of Action	Education (Thriving Communities)		Requested by Board in January 2020

## PART B – ONE OFF MEETINGS / WORKSHOPS / TASK AND FINISH GROUPS

Date	Title	Summary of issue	Cabinet Portfolio	Timescales	Notes	Outcome
14 July 2020 at 5.00 p.m	Place Based Integration Workshop	Further review	HR and Corporate Reform	Scheduled January 2021		
19 Oct 2020 at the rise of Special Meeting	Poverty	Workshop scheduled	Covid19 Response	Workshop took place on 19 Oct 2020		
TBC	Youth Council Motion	Digital Apprenticeships and Employment				
TBC	Adults Safeguarding	Explore issues of ethnicity and safeguarding	Health and Social Care			

## PART C – OUTSTANDING ISSUES – DATES TO BE DETERMINED

When Discussed	Title	Summary of issue	Cabinet Portfolio	Timescales	Notes	Outcome
22 Oct 19	Youth Council Motions: Motion related to Knife Crime and a discussion was held at O&S on 22 Oct 19. Council further approved a motion related to 'Make Your Mark' for a discussion with Cabinet members	The Youth Council held a Summit in February 2020, outcomes were to be shared with O&S. Make Your Mark – to discuss what is being done to address issues associated with the environment, knife	Children's Services	Updated provided Dec 2020		

		crime, youth violence and public transport.				
	Corporate Plan	Consultation on new Plan	All		Policy Framework	
	Thriving Communities	Update on the programme	(Thriving Communities)		Requested by Board in July 2019	
	Future High Street Fund and Towns Fund	Update	Economy & Skills (An Inclusive Economy)			
	Opportunities Fund	Update on the Fund	Education	Scheduled December 2020	Requested by the Board in September 2020	
	Northern Roots	Update on the Project	Economy and Skills	Scheduled October 2020	Requested by the Board in September 2020	Noted.
Page 64	Clean Air	Update	Neighbourhoods and Culture		Requested by the Board in September 2020	
	Bike to Work Tax Relieve Scheme	Update	HR and Corporate Reform	Scheduled October 2020	Requested by the Board in September 2020	Noted.
	Proposed Landlord Licensing	Consultation	Housing (Cooperative Services)		Consultation delayed	
	Local Plan	Issues and Options	Housing		Policy Framework	

#### PART D – ACTIONS FROM PREVIOUS MEETINGS

Date of Meeting	Title of Report	Directorate	Action(s)	Date Completed and Outcome
22 Jul 20	SCI	People and Place	Definition of a Large Planning Application	
22 Jul 20	Unreasonable Behaviour Policy	Commissioning	Updated policy to be circulated to members	
20 Oct 20	Oldham Work and Skills Strategy Update	People and Place	Recovery Plan and revised Strategy to be brought to the Board	



20 Oct 20	Impact of Covid 19 on Unemployment, including Young People and Care Leavers	People and Place	The update on the Covid-19 recovery plan be brought to the Board at the earliest opportunity.	
20 Oct 20	Community Safety and Cohesion Partnership	Communities and Reform	The draft Plan to be circulated to Board members for comments when completed.	
20 Oct 20	Salary Sacrifice Cycle to Work Scheme	Communities and Reform	Information on the payroll timeline to be circulated to members.	Updated sent to Board Members on 22 Oct 2020.
20 Oct 20	'Let's All Do Our Bit to Tackle Litter' Motion	People and Place	Update on Charity Bins to be received from Environmental Services when available.	
1 Dec 20	Youth Offer	Children and Young People	Meeting to be arranged for Board Members, Cabinet Member and Youth Council	
1 Dec 20	Green New Deal Strategy	Finance and Green	Meeting to be arranged for Councillor McLaren, Councillor Jabbar and Andrew Hunt	Meeting arranged on 15 December 2020

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